

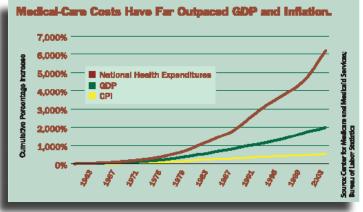
THE LAWSUIT INDUSTRY'S EFFECT ON AMERICAN HEALTH 2005

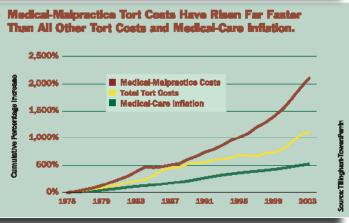
## A Message from the Director

his report is the third entry in the Manhattan Institute Center for Legal Policy's Trial Lawyers, Inc. project. Our initial report, *Trial Lawyers, Inc.: A Report on the Lawsuit Industry in America, 2003*, examined how the litigation industry operates in the U.S. Sensing a need to explore how the plaintiffs' bar operates on an individual state basis, we released *Trial Lawyers, Inc., California, 2005*, which examined how the litigation industry operates in the nation's largest state.

Trial Lawyers, Inc.: Health Care represents a logical extension of this project. In our original report, we explained the business model of the plaintiffs' bar and described how Trial Lawyers, Inc.—like any other big business—had various "business lines" crucial to its current and future profitability. Since our closer look at a particular state's litigation industry proved so useful, we decided that an in-depth exploration of one of Trial Lawyers, Inc.'s many business lines might be equally revealing. For our first such effort, the health-care sector is a sensible starting place: health care represents over 15 percent of the U.S. economy, up from only 5 percent in 1961.<sup>3</sup>

While the excesses of the litigation industry alone cannot explain America's mounting medical costs, litigation is a large, and growing, contributor to our health-care bill. As the graph below shows, medi-





cal malpractice liability—the "tort tax" on doctors and hospitals, whose costs constitute the majority of health expenses—has grown much faster than health-care inflation.<sup>4</sup> Indeed, medical-malpractice liability alone constitutes over 10 percent of the entire U.S. tort tax, which by 2003 represented over \$3,300 for a family of four.<sup>5</sup>

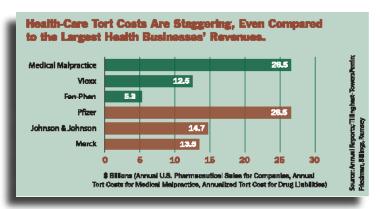
Although medical-malpractice liability provides Trial Lawyers, Inc. with its largest health-care sector revenue stream, litigation over pharmaceuticals and medical devices exacts a staggering cost on an increasingly important part of the U.S. economy. Wyeth's massive reserve for Fen-Phen litigation is \$21 billion, and Merck's exposure to Vioxx lawsuits may total as much as \$50 billion. Such figures are astronomical in comparison with these companies individual budgets, representing nine to twelve times each company's annual research and development costs. In fact, since each drug was only widely used for about four years, the approximate annualized liability cost of these two drugs comes to almost \$18 billion—equivalent to 10 percent of the annual revenues for the pharmaceutical industry as a whole.

As this report will detail, far from limiting its attacks to doctors and drug makers, the plaintiffs' bar is attacking all levels of the health-care distribution chain. Some of Trial Lawyers, Inc.'s favorite targets, nonprofit hospitals and nursing homes, are the health-care providers that minister to our nation's most vulnerable—the poor and the elderly. And as if its effects on health costs were not bad enough, the litigation industry has focused its crosshairs on managed-care providers, who, while politically unpopular, are crucial to dispersing risk and providing for health care at affordable cost.

It is also important to emphasize that the direct costs of health-care litigation only begin to scratch the surface of the toll that these predatory lawsuits exact on our economy—and on our health itself. Med-mal lawsuits tend to inflate health-care costs by encouraging "defensive medicine"—unnecessary procedures and referrals that doctors and hospitals prescribe in order to limit their exposure to future litigation. Studies suggest that defensive medicine costs are several times higher than the direct liability costs themselves.<sup>10</sup>

Nor are we made safer by product-liability litigation over drugs and medical devices. Such suits inevitably drive innovation from the marketplace that would lead to net health improvements not only for U.S. society but for the entire world. Since any drug manufacturer might be held accountable for unanticipated liability of the magnitude of Vioxx and Fen-Phen, every drug company will consider such numbers in its research and investment decisions, and many drugs that would otherwise save lives or improve the quality of lives will never reach the market.

Trial Lawyers, Inc.'s defenders typically will assert that tort litigation has a deterrent effect on risky or negligent activity, which it undoubtedly does, but in our current civil justice system it also deters any activity that might lead to high-cost lawsuits, which is not at all the same thing as actual risk. For instance, a seminal Harvard Medical



Practice Group study gathered data on more than 30,000 New York hospital patients from a weighted sample of more than 2.5 million and found that the vast majority of medical-malpractice suits did not involve actual medical injury—and that most cases in which there was actual injury involved no doctor error<sup>11</sup>—which makes the claim that medical-malpractice litigation serves mainly to deter doctor misconduct a peculiar argument indeed. When our liability system punishes so indiscriminately, it does not efficiently deter bad conduct but rather reduces health-care access by reducing the supply of doctors; encourages expensive, unnecessary, and often dangerous procedures; and lowers the expected return from research into new medicines and medical devices that save lives.

Finally, it is worth noting that the litigation industry does a very poor job compensating the victims it professes to be protecting. Not only are most medical-malpractice claimants not harmed by avoidable doctor error, but most medical-malpractice victims never sue, and plaintiffs typically wait years to recover damages—then getting less than 50 cents on the dollar, with lawyers' and administrative fees soaking up the majority of settlements and verdicts. When Trial Lawyers, Inc. pursues mass tort drug liability claims like Fen-Phen by gathering large numbers of highly questionable cases using attorney-sponsored screenings, and settles those along with legitimate claims, actual victims of drug side effects receive insufficient compensation.

With *Trial Lawyers*, *Inc.: Health Care*, the Manhattan Institute hopes to shed light on the unwholesome effects of lawsuit abuse on



our wallets and our well-being. In the concluding section, we'll offer prescriptions for restoring sanity to the system; while the current prognosis for U.S. health care is bleak, thoughtful reform can help protect medical innovation, reduce costs, improve efficiency, and ensure that the truly injured are compensated in a fair and timely fashion.

James R. Copland
Director, Center for Legal Policy
Manhattan Institute for Policy Research

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Visit TrialLawyersInc.com for an online version of this report, the full 2003 report, and other resources.



### HAZARDOUS TO OUR HEALTH

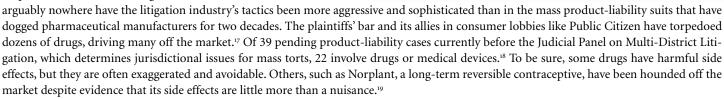
Trial Lawyers, Inc. hurts consumer health with its full-fledged assault on the U.S. medical system.

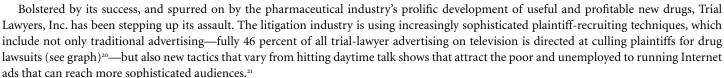
ast November, hundreds of trial lawyers converged on Las Vegas to plot a strategy for their assault on Merck Pharmaceuticals and its besieged painkiller Vioxx.<sup>14</sup> They divvied up key tasks and traded marketing and legal ploys in a confab worthy of a Fortune 500 company launching a major new product.<sup>15</sup>

Meet the health-care division of Trial Lawyers, Inc., which regularly delivers outsize profits for the plaintiffs' bar at the expense of doctors, hospitals, consumers, and the health-care system itself. Trial lawyers have honed their health-care playbook to a simple but devastating formula—gin up public outrage, recruit intimidating hordes of plaintiffs, and rewrite medical science to fit the claims of injury.

#### **Drug Torts: A Massive Pain**

Trial Lawyers, Inc.'s highly effective business model has undone corporations from Armstrong World Industries to W. R. Grace, <sup>16</sup> but





It's no surprise that the plaintiffs recruited by such techniques usually have feeble cases. Nor does it really matter. Trial Lawyers, Inc. needs only to get a couple of multimillion-dollar verdicts—usually in tort-friendly courts where judges are in the pocket of the plaintiffs' bar—and it can begin to make the real money from cowed defendants who settle the thousands of weaker claims—often for billions of dollars.

Consider the Fen-Phen mass tort, for example: a Mayo Clinic study found that the widely used diet drug appeared to cause heart-valve damage in 24 individuals, which prompted the Food and Drug Administration to pull the drug from the market;<sup>22</sup> soon after, Trial Lawyers, Inc. set up echocardiogram mills in hotels across the country that churned out thousands of class-action claimants.<sup>23</sup> An audit of a sample of plaintiffs' echocardiograms found 70 percent ineligible for compensation, many of them having been doctored to produce evidence of disease.<sup>24</sup> Nevertheless, once Fen-Phen's maker, Wyeth, lost two verdicts totaling more than \$120 million, it began to settle.<sup>25</sup> So far, Wyeth has forked over \$14 billion and estimates its total liability at \$21 billion.<sup>26</sup>

#### **Doctors Under Siege**

Their deep pockets make drug companies sitting ducks for Trial Lawyers, Inc., but the litigation industry has also found less well-heeled defendants, such as doctors, to be easy targets. The cost of these legal attacks is increasingly unaffordable liability insurance for doctors: according to the Congressional Budget Office, medical internists saw their malpractice premiums climb 50 percent between 1993 and 2002, and 33



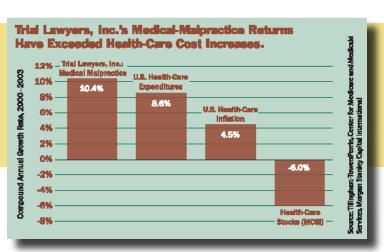


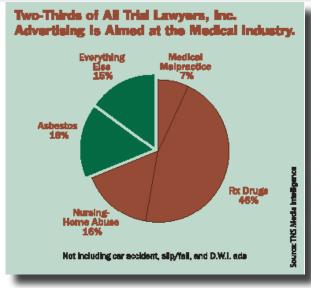
## While the trial bar gets rich, the average consumer loses—through higher costs, reduced access, fewer products, and less innovation.

percent from 2000 to 2002 alone.<sup>27</sup> Vulnerable medical specialties like obstetrics and neurology have buckled under the ceaseless pressure from the trial bar. Skyrocketing malpractice-insurance premiums—and, in some cases, the inability even to buy insurance—have driven neurologists to refuse to staff emergency rooms and OB-GYNs to stop delivering babies.<sup>28</sup>

Obstetricians continue to fall prey to suits alleging that the doctor's failure to perform a Cesarean section caused oxygen deprivation during delivery, which in turn caused cerebral palsy in the newborn. These suits, long a staple of the malpractice bar, have grossed millions in fees for trial lawyers like former senator and vice presidential candidate John Edwards.<sup>29</sup> Notwithstanding the fact that research has shown that cerebral palsy is only rarely attributable to birth asphyxiation<sup>30</sup>—and that the dramatic increase in C-section rates has led to no decrease in the percentage of infants born with cerebral palsy<sup>31</sup>—plaintiffs' attorneys continue to flog this theory to gullible juries. Last year, one of the highest jury awards ever in a medical malpractice case—\$112 million (later settled for \$6 million based on a pre-verdict agreement)—went to a New York couple who claimed that doctors failed to act on signs of fetal distress during the mother's protracted labor.<sup>32</sup>

The cost of such litigation industry tactics is lower-quality health care. Trial Lawyers, Inc.'s cerebral palsy suits not only have helped spur an increase in unnecessary C-sections, at a cost to mothers' health,<sup>33</sup> but also have succeeded in shutting down maternity wards—Philadelphia has lost three in recent years<sup>34</sup>—thus forcing pregnant women in certain parts of the country to travel hours for treatment.





#### The Litigation Industry's New Health-Product Lines

Any well-run business must constantly explore new product lines, and the health-care division of Trial Lawyers, Inc. is no exception. In recent years, the plaintiffs' bar has been busily expanding its portfolio of health-care products. Having successfully persuaded some judges to accept novel theories of elder abuse, the trial bar has driven up the malpractice premiums of nursing homes.<sup>35</sup> Hospitals have long been accustomed to malpractice suits over surgical mishaps and birth defects, but now litigation-industry leaders like Dickie Scruggs, who led the states' suits against the tobacco companies, have made class-action defendants out of nonprofit hospitals that serve the nation's poorest citizens.<sup>36</sup>

Yet Scruggs's nonprofit hospital suits are small potatoes compared with his ventures alleging, on behalf of 145 million patients, that health maintenance organizations were guilty of fraud and racketeering. Oppying a page from the playbook he used against Big Tobacco, Scruggs cozied up to Wall Street analysts and investors, intimating what the fallout of an adverse verdict might be. Although the biggest cases ultimately were dismissed, two insurers—after watching their stock prices tank—settled for half a billion dollars each.

Ultimately, while Scruggs and his buddies in the plaintiffs' bar get rich, the average health-care consumer loses—through higher costs, reduced access, fewer products, and less innovation. Bloodletting was a core medical treatment from the time of Hippocrates to well into the last century, but if today's leeches in the litigation industry are not constrained, they may suck the lifeblood out of the American health-care system.



## **SAYING NO TO DRUGS**

Breakthrough pharmaceuticals have driven medical progress for decades.

Litigation may grind it to a halt.

olstered by war chests amassed in tobacco and asbestos suits and by an increased spirit of cooperation among law firms, Trial Lawyers, Inc. is going after drug companies and medical-device makers with new intensity. And it is busily trolling for customers: "You may be entitled to money," blares the website ClassActionConnect.com, targeting Merck & Co.'s popular painkiller Vioxx. 40 A similar site claims to "give you all the facts you need to stake your claim to the billions of dollars sitting in financial accounts right now."41

Vioxx, the first of a class of COX-2 inhibitor drugs, was created as a useful treatment for the many older individuals who suffer from debilitating rheumatoid arthritis and other painful chronic conditions but who are at risk for life-threatening reactions to medicine-chest standbys aspirin and ibuprofen, which themselves take thousands of lives a year.<sup>42</sup> Last year, Merck voluntarily withdrew Vioxx from the market after a study showed an increased risk of heart attack and stroke after using the drug in heavy doses for 18 months.<sup>43</sup>

What has followed has been the biggest bonanza for the trial bar since 2001 (when Wyeth put aside \$13 billion to settle lawsuits over the diet drug Fen-Phen—a number that subsequently climbed to \$21 billion).<sup>44</sup> More than 20 million Americans have taken Vioxx since it was introduced in 1999.<sup>45</sup> By this fall, Merck was facing almost 5,000 federal and state lawsuits stemming from the drug's use, not to mention a slew of shareholder suits.<sup>46</sup> While financial estimates last year suggested that the Vioxx litigation could wind up costing Merck \$18 billion,<sup>47</sup> the overall take for the litigation industry could be much higher if the first Vioxx jury verdict (see box, p. 7) is any indication, and some analysts are now projecting that Merck could lose up to \$50 billion.<sup>48</sup>

#### **Junk Science in the Courts**

While at least some Vioxx suits seek compensation for actual injury<sup>49</sup>—Merck's scientific tests did show an increased incidence of heart attack for some individuals who took a certain dosage over time—medical-products liability cases often seek compensation for "phantom risks" that are nonexistent, or at least unproven.<sup>50</sup> Trial Lawyers, Inc. has cashed in for billions of dollars with such claims of injury, lacking any real scientific evidence, by relying on what Manhattan Institute legal scholar Peter Huber calls "junk science"—assertions presented as scientific fact but in reality more like astrology than astronomy, more like alchemy than chemistry, and more like numerology than mathematics.<sup>51</sup> By exploiting loose evidentiary requirements, clever lawyers have been able to use junk-science testimony to dupe unsophisticated juries into believing their far-fetched claims.<sup>52</sup>

For example, in 1995, 400,000 women registered for a \$4.25 billion fund established to compensate them for injuries allegedly caused by silicone breast implants—notably, an increased risk of breast cancer and connective tissue diseases—despite any scientific evidence that such implants were harmful.<sup>53</sup> The settlement followed two 1992 studies "showing that breast implants were associated with a *reduced* rate of breast cancer"<sup>54</sup> and just preceded a major 1994 epidemiological study published in the *New England Journal of Medicine* that found "no association between implants and the connective tissue diseases and other disorders that were studied."<sup>55</sup> Why would Dow Corning enter into bankruptcy

By exploiting loose evidentiary requirements, clever lawyers use "junk science" to dupe juries into believing far-fetched claims.



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and a multibillion-dollar settlement, given such evidence and the total absence of studies establishing the litigation industry's allegations? After losing a \$7.5 million lawsuit to a woman claiming illness caused by breast implants, 56 Dow was flooded with suits—from some 20,000 women from 1992 to 1994—and lost, in trial and on appeal, tens of millions of dollars in jury verdicts to Trial Lawyers, Inc. 57

Though breast-implant litigation may strike some as trivial, since the device's typical purpose is cosmetic, drugs and devices with genuine lifesaving and life-enhancing effects have also been driven off the market by the litigation industry's junk-science lawsuits. Take, for instance, the morning-sickness drug Bendectin, which greatly improved the daily lives of pregnant women and by 1980 was used by as many as 25 percent of all expectant mothers.<sup>58</sup> Trial lawyers generated such a national panic over the claim that the drug was associated with birth defects—despite any evidence—that many women who had been taking the drug aborted their unborn fetuses.<sup>59</sup> By 1983, the manufacturer of Bendectin pulled the drug in the face of \$18 million in annual legal bills—against only \$20 million in total sales.<sup>60</sup> Though Bendectin is on the market elsewhere around the world, it remains unavailable to pregnant American women,<sup>61</sup> despite more than 30 published studies—examining more than 130,000 patients—that have failed to find a link between the drug and birth defects.<sup>62</sup> Since Bendectin was pulled from the market, the percentage of pregnant women hospitalized each year for morning sickness has doubled; the incidence of birth defects has not changed.<sup>63</sup>

#### Compensating the Unsick

Even when there is scientific evidence that a drug can cause injury, our courts do a very poor job of distinguishing between creditable and meritless cases, as demonstrated most recently in *Ernst v. Merck* (see box). So unscrupulous operators within the litigation industry can (and do) flood courts with mass tort claims that group together many claimants—most of whom have no recognizable medical injury—and settle claims that compensate the unsick, undercompensate the sick, and produce astronomical fees for themselves.

This tactic was pioneered by Trial Lawyers, Inc. in its long-established product line of asbestos litigation,<sup>64</sup> and today it drives product-liability claims over drugs and medical devices. A case in point is the litigation industry's attack on Fen-Phen, the diet drug that has already cost Wyeth \$14 billion in litigation expenses and damages (and is expected to cost \$7 billion more).<sup>65</sup> Doctors at the Mayo Clinic discovered a link between Fen-Phen and a heart-valve disorder.<sup>66</sup> According to Wyeth's initial models, the association was strongest for aortic valve damage, a rare condition.<sup>67</sup> Most of the plaintiffs, however, claimed that Fen-Phen had caused mitral valve damage, "a much more common condition among overweight people generally."<sup>68</sup>

You might ask how this could happen. So did Judge Harvey Bartle III, of the Eastern District of Pennsylvania.<sup>69</sup> In one case, he held a six-day

#### THE IMPORTANCE OF BEING ERNST

Carol Ernst, the widow of a 59-year-old who had taken the pain-relieving drug Vioxx and died shortly after, was handed a \$253 million verdict from a Texas jury this August.<sup>91</sup> Texas attorney Mark Lanier, who moonlights as an evangelical minister when he's not leading Trial Lawyers, Inc.'s pharmaceuticals division, scored the big win.<sup>92</sup> Although the verdict will likely be reduced under Texas's punitive-damages cap,<sup>93</sup> the cap will not affect the jury's award of damages for the mental anguish suffered by the deceased's wife (of one year), which the jury determined to be \$24 million.<sup>94</sup>



Ernst had taken Vioxx for only eight months, less than the 18 indicated as potentially unsafe in Merck's study; he had 70 percent blockage in his arteries; and the original diagnosis for his cause of death was heart arrhythmia, which has not been linked to Vioxx.95 The Texas jury was apparently not persuaded by these facts.

The verdict in the *Ernst* case highlights the significant problems that American lay juries

have in assessing complex medical claims of causation. One juror in the case told the *Wall Street Journal*, "Whenever Merck was up there, it was like wah, wah, wah. . . . We didn't know what the heck they were talking about." Without the ability to assess competing scientific claims with any precision, jurors can be persuaded by charismatic plaintiffs' attorneys like Mark Lanier to accept legal claims that a more sensible legal system would deny.



inquiry focusing on 78 claimants who had been screened by one of only two doctors.<sup>70</sup> The first of these doctors "was working on contingency for the Hariton firm; he received an extra \$1,500 whenever a claimant he'd evaluated submitted a green form to the trust."<sup>71</sup> As for the second doctor, the judge stated that her "mass production operation would have been the envy of Henry Ford" and that her lead sonographer had been trained by an employee of the plaintiffs' firm.<sup>72</sup>

#### **Drug Lawsuits Cost More than Money**

By exploiting the legal system to sue manufacturers of drugs and medical devices that do not actually cause plaintiffs' injuries, Trial Lawyers, Inc. deters companies from researching and manufacturing legitimate lifesaving and life-improving products.<sup>73</sup> Manufacturers try to maximize profit—they're not charities—so they will only research and produce goods whose expected sales exceed expected costs.

Of course, were our legal system functioning efficiently, lawsuits would force pharmaceutical companies to internalize the costs of side effects caused by the drugs that they produce—which would encourage the manufacturers to withhold more dangerous products and which in turn would lower the net social cost of accidents.<sup>74</sup> But the legal system doesn't function efficiently, and the evidence strongly suggests that tort lawsuits have done little to lower accident rates. Rather, seminal research from Yale's George Priest showed two decades ago that accident rates fell significantly throughout the twentieth century—and indeed, fell even *faster* before tort law was expanded in the 1960s and 1970s than they did thereafter.<sup>75</sup> A more recent study, forthcoming from the Manhattan Institute, examines accident rates and tort reforms from 1980 through 2000 and shows that reforms designed to limit the scope of tort law—including noneconomic- and punitive-damage caps, higher evidentiary standards, and product-liability reform—are actually associated with *lower* accident rates.<sup>76</sup>

In the drug context, these results should hardly be surprising, given that the system as we know it has punished safe products from breast im-

#### THE NEW DRUG LORD

The new CEO of the drug division of Trial Lawyers, Inc.'s health-care practice might well be **Christopher A. Seeger**. Seeger recently wrung a \$700 million settlement out of Eli Lilly in a national suit over its anti-psychotic drug Zyprexa, which his suit alleged caused diabetes<sup>97</sup>—a side effect deemed worth the risk by the Food and Drug Administration



for a medication that effectively treats schizophrenia and manic depression:<sup>98</sup> when untreated, sufferers from these conditions face far more serious threats to their quality of life than regular insulin injections. Seeger now serves as a lead counsel or member of the

plaintiffs' steering committee in many of the most prominent drug mass torts in the country—including suits against anti-diabetes drug Rezulin, anti-heartburn drug Propulsid, and weight-loss drug Dexatrim—and in April, plaintiffs' lawyers unanimously elected him to serve as co-lead counsel for the multidistrict litigation over Vioxx.<sup>99</sup> Shortly after the decision in *Ernst v. Merck*, Seeger began his opening arguments in the second Vioxx case alleging that the drug caused a heart attack, a New Jersey lawsuit still pending as this publication went to press.<sup>100</sup>

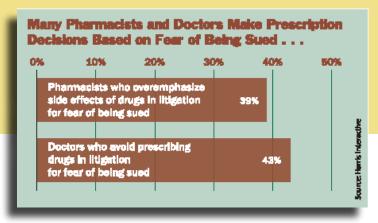
plants to Bendectin and overpunished other drugs such as Fen-Phen and Vioxx. Pharmaceuticals and other products that improve health and save lives have been indiscriminately driven from the market-place. As Peter Huber has explained, "When all is said and done, the modern [tort] rules do not deter risk: they deter behavior that gets people sued, which is not at all the same thing."

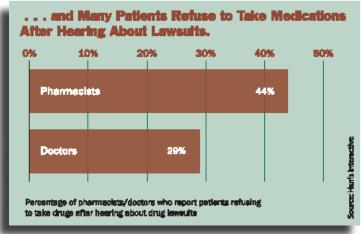
The harmful side effects of overactive litigation go far beyond the actual products that are taken off the market. Countless other potentially useful drugs sit in petri dishes because companies hesitate to spend hundreds of millions of dollars on products that could land them in court, costing hundreds of millions more.

For example, lawsuits have prompted a virtual cessation in contraceptive research.<sup>78</sup> Following on the heels of successful lawsuits against the manufacturers of IUDs, Trial Lawyers, Inc. managed to kill off other contraceptives such as Norplant, a long-term reversible contraceptive that was used by a million women in the United States and that is still used by millions more in other countries.<sup>79</sup> Sued for alleged complications caused by Norplant's silicone applicator, its maker, Wyeth, withdrew the product from the U.S. market in 2002 after five years of litigation and over \$50 million in legal costs—despite the fact that plaintiffs produced no evidence of harm.<sup>80</sup> Indeed, when lawyers couldn't prove Norplant a health threat, they took to attacking Wyeth for failing to warn patients of its side effects.<sup>81</sup> The upshot: U.S. companies have made no new contraceptive drugs since, and spend 20 times more money on cosmetics research than on developing new contraceptives.<sup>82</sup>

The Vioxx case itself is a good example of how litigation exposure







### Do we really want schizophrenics to stop taking Zyprexa because they saw the trial bar's TV ads recruiting plaintiffs who had taken the drug?

can stifle potentially lifesaving research, since Vioxx had been shown experimentally to prevent the growth of precancerous lesions in people at risk of developing colon cancer.<sup>83</sup> Given the threat posed by such cancers, many patients would accept a moderately increased risk of heart attack to have an effective cancer treatment. But if trial lawyers have their way, people with real health needs won't have such choices, and Vioxx's potential efficacy as a cancer preventative may die along with its use as a painkiller.<sup>84</sup>

In addition to removing lifesaving drugs from the market and stifling research, the specter of drug litigation can adversely affect health by changing patient and doctor behavior. More than 40 percent of doctors say they don't prescribe drugs that are under threat of litigation for fear that they will be drawn into the suit (see graph, above left). Even more frightening, 40 percent of pharmacists report that patients have refused to take prescribed medications that they knew were the subject of litigation (see graph, below left). Given the millions of dollars spent on drug-lawsuit advertising across the country (see graph, p. 5), such risks are very real, and when patients stop taking medications without legitimate medical reasons, they endanger their own health and, in some cases, the public at large: do we really want individuals with

schizophrenia and bipolar disorder to stop taking their Zyprexa because they saw one of Trial Lawyers, Inc.'s thousands of television advertisements recruiting plaintiffs who had taken the drug?

#### **An Attack on Democracy**

Finally, Trial Lawyers, Inc.'s assault on the drug industry has undermined the democratic authority of Congress itself, which vests the Food and Drug Administration with responsibility for pharmaceutical regulation. <sup>87</sup> The FDA has been scrambling to reassert itself as the arbiter of drug safety as lawyers and juries usurp its role and increasingly make cost/benefit decisions that are rightly left to patients and their doctors. Necessarily, lawsuits such as those against Fen-Phen and Vioxx undermine the FDA's regulatory mandate from Congress to oversee drugs and patient health, as the agency itself has recently argued. <sup>88</sup> Though the FDA is far from perfect and needs reform, its onerous approval processes are specifically designed to test drugs' safety and efficacy with an eye toward the big picture: they determine whether the costs of allowing a drug into the marketplace are higher or lower than the benefits that the drug is expected to bring.

In contrast, juries that decide lawsuits over drug side effects can consider only the case at hand, not the broader cost/benefit analysis. Such juries can impose punitive damage awards to "send a message" to drug companies, notwithstanding other juries' decisions to send the same message—or indeed, other juries' decisions that the message need not be sent. And Trial Lawyers, Inc. can exploit lax venue and jurisdiction rules to shop cases to the most lenient state courts, which not only have much looser evidentiary rules but also see lawsuits against out-of-state manufacturers as a cottage industry.<sup>89</sup> These venues are what plaintiffs' attorney Dickie Scruggs, a longtime Trial Lawyers, Inc. executive, calls "magic jurisdictions"—where "judges are elected with verdict money" and "it's almost impossible to get a fair trial if you're a defendant."

Effectively, the litigation industry is imposing its own national health-care policy, case by case—a policy not primarily concerned with the public's health but with the trial bar's power and wealth. The legal assault on the makers of our medicines and medical devices threatens our health and that of our children and grandchildren. We all need to just say no to Trial Lawyers, Inc.'s war on drugs.



## **VACCINATION LITIGATION**

After almost killing the childhood vaccine market, Trial Lawyers, Inc. takes another stab at these vital medications.

accines are among the greatest accomplishments of modern medicine, eliminating the widespread scourge of killer diseases like diphtheria, polio, and smallpox. Each year, millions of American children are vaccinated against many such infectious diseases, an essential precaution for the broader public health.<sup>101</sup> Unfortunately, a very small percentage of vaccinated children can develop side effects, or even die.<sup>102</sup> Thus it was that, beginning in the 1960s and accelerating in the early 1980s, the market for vaccines faced a new plague that threatened its very existence—one that continues to infect vaccine manufacturing today and that has proven itself resistant to statutory remedy. The plague, of course, is the virulent lawsuit abuse sponsored by Trial Lawyers, Inc.

#### The 1980s Vaccine Litigation Explosion

The sordid story of lawsuits targeting vaccine side effects is one of the most compelling examples of what ails our liability system. As late as 1965, the Second Restatement of Torts opined that drug and vaccine manufacturers could not be held strictly liable for selling unavoidably dangerous products, since such products are "apparently useful and desirable . . . with a known but apparently reasonable risk." 103

In the 1960s and 1970s, however, courts loosened these requirements in permitting liability for the Sabin live-virus polio vaccine under a "failure to warn" theory. <sup>104</sup> Moreover, the federal government assumed liability for side effects caused by the swine-flu vaccine in the 1970s and soon faced more than 4,000 claims, upon which it paid out over \$72 million. <sup>105</sup> As the courts continued to apply novel liability theories, vaccine manufacturers were flooded with lawsuits, which, in the case of the diphtheria, pertussis, and tetanus ("DPT") vaccine, escalated from one suit in 1979 to 255 in 1986. <sup>106</sup>



A watershed was breached in 1984, when juries slapped vaccine makers with huge verdicts over two individual claims: the first—against a manufacturer of the DPT vaccine—was for over \$1 million;<sup>107</sup> and the second—against a manufacturer of the Sabin polio vaccine—was for \$10 million, including \$8 million in punitive damages.<sup>108</sup> Each case was predicated on the theory that alternative vaccines were available or could have been developed<sup>109</sup>—an interesting irony. Although the latter verdict was subsequently overturned, the damage had been done. Claims multiplied: vaccine maker Lederle estimated that total sales of its 1983 polio vaccine were only one-twelfth the value of claims filed against it;<sup>100</sup> its 1983 DPT vaccine sales were dwarfed by claims 200 to 1.<sup>111</sup>

Vaccine manufacturers responded predictably to this avalanche of lawsuits. First, they exited the market: of the 26 vaccine manufacturers in business in 1967, 15 were still extant in the early 1980s, but the number plummeted to three by the middle of the decade.<sup>112</sup> Second, they raised prices: DPT vaccine cost 10,000 percent more in 1986 than it did in 1980.<sup>113</sup> The few remaining suppliers reported that they were having trouble finding liability insurance at all, and the Centers for Disease Control, fearing a shortage, asked doctors to delay giving children DPT booster shots.<sup>114</sup>

#### Congress Steps In

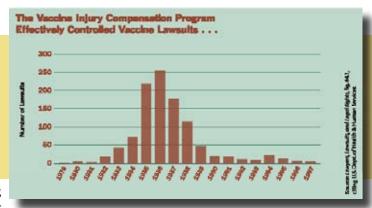
Responding to the crisis, Congress passed legislation in 1986 establishing the Vaccine Injury Compensation Program ("VICP"), which bars all tort claims until parents of children allegedly injured by a vaccine have exhausted a no-fault remedy. In essence, the system makes the federal government the insurer for vaccine-related injuries, with payouts coming from a fund supported by a small vaccine surtax. Claimants appear before a special master and have the burden of establishing injury, according to a "vaccine injury table," and if successful, the Justice Department has the option of contesting the finding if it can show that the injury was not caused by the vaccine.

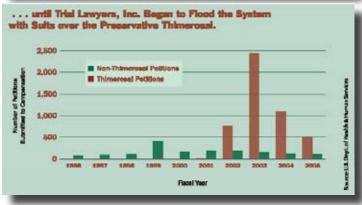


## There are now only two flu-vaccine makers worldwide—down from five in 1994—and supply shortages are an annual rite of winter.

The VICP largely stemmed the tide of vaccine lawsuits. Having reached a high of 255 suits in 1986, the number of DPT suits fell to only 19 by 1990 (see graph).<sup>118</sup> In general, the program effectively compensated those legitimately injured and rejected bad claims.<sup>119</sup> The average award under the system has been high—\$824,463—for the minority of claims that have been compensated,<sup>120</sup> but with much lower administrative costs than traditional tort litigation—only 9 percent under the VICP, compared with 54 percent for the average tort claim.<sup>121</sup>

With the liability climate more stable and predictable, research into new vaccines began to proliferate: safer "whole cell" DPT vaccines replaced older versions, and several new vaccines were widely adopted. Having only recently been a dead-end field for R&D, the vaccine industry was now attracting new entrants, including biotechnology firms. 123





#### Trial Lawyers, Inc. Fights Back

While the VICP has been successful in protecting those vaccines designed for childhood diseases, Trial Lawyers, Inc. has continued to attack the supply of vaccines that fall outside the law's ambit. In 1999, less than a year after GlaxoSmithKline introduced LYMErix, an adult vaccine for Lyme disease (the multi-symptom inflammatory and neurological ailment that has affected more than 150,000 people since 1982), Trial Lawyers, Inc. brought a class-action suit claiming that the vaccine causes chronic arthritis. <sup>124</sup> By 2002, LYMErix was off the market—and reported cases of Lyme disease, stable since the vaccine's introduction, jumped 40 percent. <sup>125</sup>

Trial Lawyers, Inc. has also sued flu-vaccine manufacturers, despite the fact that influenza kills 36,000 people annually and costs the U.S. economy over \$12 billion each year in lost work time. Unsurprisingly, there are now only two vaccine makers worldwide—down from five in 1994—and supply shortages are now an annual rite of winter.

Trial Lawyers, Inc.'s latest gambit is to claim injury caused not by vaccines themselves but by thimerosal, the mercury-based compound used to preserve them.<sup>128</sup> Unsurprisingly, the litigation industry's claims lack solid scientific foundations. The thimerosal furor erupted in 1999, when the Environmental Protection Agency hypothesized that, theoretically, a combination of infant vaccines could lead to blood mercury levels above EPA guidelines.<sup>129</sup> That same year, the Clinton administration recommended removing thimerosal from vaccines, and drug manufacturers began doing so when possible.<sup>130</sup>

While high doses of mercury can indeed cause neurological damage, subsequent research has concluded that "mercury was cleared from the blood in infants exposed to thimerosal faster than would be predicted for methyl mercury," such that "[b]lood levels of mercury did not exceed [EPA] safety guidelines for methyl mercury for all infants in these studies."<sup>131</sup> Moreover, last year the Institute of Medicine's Immunization Safety Review Committee issued a definitive report concluding that the "body of evidence favors rejection of a causal relationship between thimerosal-containing vaccines and autism,"<sup>132</sup> the ailment typically associated with the preservative in suits by Trial Lawyers, Inc.<sup>133</sup> Little wonder that the American Academy of Pediatrics continues to advise giving thimerosal-preserved flu shots to children as young as six months old,<sup>134</sup> and that the World Health Organization still recommends using thimerosal as a vaccine preservative.<sup>135</sup>

Regardless of the scientific evidence—and despite the fact that a vaccine's preservative plausibly fits within the statutory protection that Congress erected against vaccine litigation—the lawsuits came. In 2001, four Oregon families filed a class-action suit against 12 drug companies, alleging that 6 million children in the United States received potentially toxic doses of mercury from thimerosal-laced vaccines.<sup>136</sup> In another suit, plaintiffs are seeking \$30 billion in damages—from an industry with total annual sales of barely \$6 billion.<sup>137</sup> Such continuing outbreaks of vaccine litigation, even in the face of congressional action designed to stop them, show just how difficult it is to inoculate society against the infectious reach of Trial Lawyers, Inc.



### MALPRACTICE MALADIES

Doctors continue to flee states with outof-control medical-injury verdicts.

ver the last two years, many state legislatures have responded to the crisis in medical-malpractice insurance rates by trying to rein in out-of-control medical-liability lawsuits.<sup>138</sup> While several states have been successful in enacting substantial reforms, the American Medical Association continues to list 20 states "in crisis" over malpractice litigation.<sup>139</sup> Overall, then, these efforts have yet to derail the med-mal gravy train that has been one of Trial Lawyers, Inc.'s longest-running and most lucrative business lines.

Trial Lawyers, Inc.'s medical-malpractice lawsuits are legion: of the 46,000 members of the American College of Obstetricians and Gynecologists, 76 percent have been sued at least once, 57 percent at least twice, and 41.5 percent three times or more.<sup>140</sup> And the litigation industry tends to file far more cases than actually have merit: nearly half of malpractice suits—49.5 percent—are dropped, dismissed, or settled without payment.<sup>141</sup> Indeed, in a study of medical-malpractice cases filed against New York hospitals, the Harvard Medical Practice Group found that in the majority of medical-malpractice claims, the plaintiff exhibited no medical injury whatsoever; the plaintiff was injured by doctor negligence only 17 percent of the time.<sup>142</sup>

#### The High Costs of Malpractice Liability

So if Trial Lawyers, Inc.'s suits against doctors are wide-ranging, and often meritless, just how much do they cost? By 2003, medical-malpractice liability costs in the United States had reached an astounding \$26 billion annually. That staggering sum represents a 2,000 percent increase over costs in 1975. At 12 percent per year, the growth rate in medical malpractice costs since 1975 is four times the rate of inflation and twice the rate of *medical-care* inflation.

In jury trials, million-dollar verdicts are now the norm. Fifty-two percent of all awards exceed \$1 million while the average award now weighs in at \$4.7 million. He in crisis states, jury verdicts can be truly astronomical. For example, in 2002 in New York State, where juries delivered five of the top ten malpractice awards, He insurers incurred losses of over \$1 billion and paid out \$747 million in claims. He Though such outsize verdicts are often reduced by pretrial agreements and constitute only 4 percent of all med-mal case resolutions, He establish a benchmark for future settlements. Between 1997 and 2003, the average settlement climbed 93 percent, to \$1.9 million. He

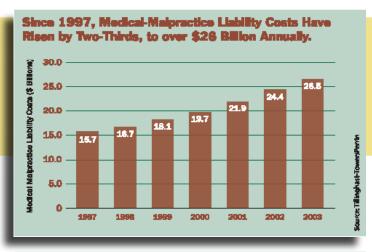
#### **An Insurance Crisis**

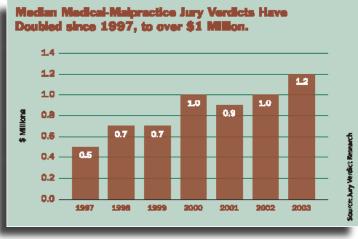
These legal-defense and settlement costs are driving doctors' insurance premiums into the stratosphere. Trial Lawyers, Inc.'s carpet-bombing tactics helped drive average premiums up 18 percent in 2003 alone<sup>151</sup>—more than twice the rate of growth of total health-care spending per person.<sup>152</sup> Doctors in plaintiff-friendly states and those in high-risk specialties like obstetrics, orthopedics, surgery, and neurology have borne the brunt of the assault. In plaintiff-friendly Cook County, Illinois, obstetricians paid \$230,428 for coverage in 2004, up 67 percent from 2003 and nearly 12 times what they would pay in nearby Minnesota.<sup>153</sup> In St. Clair County, Illinois, where 1,100 defendants were named in more than 400 lawsuits between 2001 and 2003, neurosurgeons last year paid an average of \$228,396, five times the going rate in Wisconsin.<sup>154</sup>

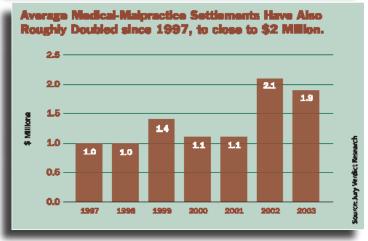
Even so, these sky-high premiums have not kept pace with payouts and with the costs of defending the 70 percent of suits that are spurious.<sup>155</sup> In 2003, insurers paid out \$1.38 for every premium dollar they took in.<sup>156</sup> Little wonder that many of them are running for the exits. SCPIE Indemnity Company stopped selling medical-liability insurance in every state but California in 2003.<sup>157</sup> American Physicians Assurance pulled out of Nevada early last year even after the state legislature passed reforms.<sup>158</sup> In 2002, MIIX Insurance in New Jersey declined to renew 7,000 policies because it had lost over \$200 million in 2000 and 2001.<sup>159</sup> In Maryland, where cowed legislators prefer to tax HMOs to pay for doctors' insurance rather than take on the plaintiffs' bar, there are only four medical-liability insurers left, down from 14 in 1995.<sup>160</sup>

The exodus of viable insurers has left doctors scrounging for coverage. Facing the huge increases, some doctors are forgoing insurance, taking their chances against being sued. Others, loath to put everything they own at risk, are retiring, moving out of plaintiff-friendly jurisdictions, or abandoning procedures—including delivering babies—that are the favorite targets of the plaintiffs' bar. In Illinois, three Park Ridge obstetricians recently decamped for Wisconsin after their 2004 premiums jumped 48 percent, to more than \$500,000 a year. In Kenosha, which then had caps on pain-and-suffering awards (see p. 18), they would pay only \$50,000. Exentucky, another AMA crisis state, lost a third of its obstetri-









# As the AMA journal has recently observed, "It has never been safer to have a baby and never more dangerous to be an obstetrician."

cians between 1999 and 2003.<sup>163</sup> Pennsylvania—with total malpractice payouts at twice the national average—lost 36 percent of its general surgeons and 16 percent of its neurosurgeons between 1995 and 2002.<sup>164</sup>

#### The Human Costs of Malpractice-Liability Excess

As doctors have abandoned lawsuit-prone states and given up procedures most likely to land them in court, those most vulnerable—pregnant women and accident victims requiring specialists' care—have been left in the lurch. The human costs of Trial Lawyers, Inc.'s excesses are tragic, even deadly.

For example, Palm Beach County, Florida, is one of those tort-friendly locations where doctors increasingly shun risky cases. In five of the county's 13 hospitals, there are no neurologists working in the emergency room, and accident victims and stroke and seizure patients must be transferred to hospitals in Gainesville and Tampa for treatment, over 100 miles away. 165 Last year, 53-year-old Barbara Masterson died of a stroke while a hospital searched desperately for an out-of-county doctor to treat her; no local neurosurgeon would do it. 166 Similarly, maternity patients in some parts of the country have to travel long distances because many obstetricians have stopped delivering babies. In upstate New York, seven counties have no OB/GYNs at all. 167 The *Journal of the American Medical Association* recently observed in an article entitled "Who Will Deliver Our Grandchildren?" that "It has never been safer to have a baby and never more dangerous to be an obstetrician." 168

The gaps in coverage are not just in sparsely populated rural areas, as trial lawyers like to contend. When Methodist Hospital stopped delivering babies in 2002 because of the rising cost of liability insurance, South Philadelphia lost its only maternity ward. <sup>169</sup> In Manhattan, Elizabeth Seton Childbearing Center—30 percent of whose patients were on Medicaid—shut down in 2003 when its liability premiums soared to \$2 million a year. <sup>170</sup>

#### The Push for Reform

Recently, pressure from doctors and hospitals and consumer uproar over doctor shortages have emboldened some lawmakers to enact

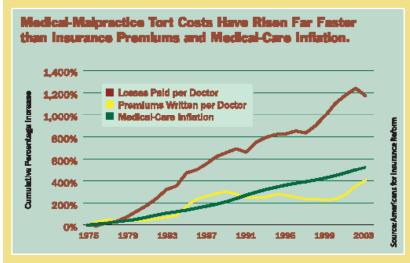


## An Ohio jury awarded \$3.5 million to the family of a heart-attack victim whose doctor failed to help the man lose weight and quit smoking.

#### DR. TRIAL LAWYER

Doctor and lawyer Harvey F. Wachsman is one of the most prominent leaders of Trial Lawyers, Inc.'s medical-malpractice division, along with erstwhile partners Steven Pegalis and Stephen Erickson.<sup>180</sup> Their firm shocked the legal community in 1998 and 2001 by pulling out two jury verdicts of over \$100 million for birth-defect cases, the two largest medical-malpractice verdicts in New York State history.181 In the public debate over the medical-malpractice crisis, Wachsman regularly delivers Trial Lawyers, Inc.'s favorite (and falsifiable: see below) sound bite, one well-honed by the litigation industry's coterie of "consumer group" surrogates (see box, p. 19): "Blame insurance companies."182





reforms. Since 2002, 15 states have made at least some progress against runaway lawsuits.<sup>171</sup> The benefits are starting to show. In Texas, where new statutes cap pain-and-suffering damages at \$250,000, Texas Medical Liability Trust lowered its premiums 12 percent the first year and another 5 percent the second.<sup>172</sup> In Los Angeles (where 30 years ago lawmakers limited noneconomic damages to \$250,000), 2004 OB/GYN premiums were half as large as those in Texas and less than a third of those in Dade County, Florida.<sup>173</sup>

Even at that, it's an uphill battle. Many of the new laws are riddled with loopholes that allow payouts to exceed the new statutory limits. Trial lawyers have already taken Florida, West Virginia, and Ohio to court over new caps on noneconomic damages.<sup>174</sup> Similarly, federal efforts to rewrite the rules of medical-liability practice have foundered; reform measures have died multiple times in the Senate, and it's far from clear that the Bush administration can secure the necessary votes to win passage.<sup>175</sup>

#### Trial Lawyers, Inc. Fights Back

All the while, the plaintiffs' bar is busy conjuring up new causes of action. Last April, trial lawyers successfully overturned 20 years of case law when the New York Court of Appeals held that a patient could be compensated for the emotional distress of a miscarriage or stillbirth if it was caused by malpractice.<sup>176</sup> With 19,000 miscarriages and stillbirths a year in New York, beleaguered obstetricians are bracing for a new flood of lawsuits.<sup>177</sup>

Ever resourceful, lawyers also are coming up with new categories of medical negligence. In 2003, a jury in Ohio awarded \$3.5 million to the family of a man who died of a heart attack, claiming that the man's doctor failed to help the man lose weight and quit smoking.<sup>178</sup> Such outcomes promise to inflate the already staggering cost of defensive medicine, the \$60 billion to \$108 billion spent annually on costly and unnecessary tests that doctors order to forestall lawsuits.<sup>179</sup> If such verdicts become a trend, expect doctors to refuse to treat overweight smokers—for anything.



#### INHOSPITABLE TREATMENT

Trial Lawyers, Inc.'s medical-malpractice operations today include suits against not only individual doctors but also health-care facilities such as hospitals, nursing homes, and clinics. Juries tend to have less sympathy for what they perceive to be impersonal, faceless institutions. Accordingly, hospitals lose over half of malpractice cases—doctors lose only one-third—and the average compensation in suits against hospitals is over \$6 million, a healthy 225 percent more than the average verdict against doctors.<sup>183</sup>

As a result of the litigation industry's relentless assault, hospitals are seeing their medical-liability premiums soar as payouts escalate. In 2002, 44 percent of the hospitals in the country saw premium increases in excess of 50 percent—without any corresponding increase in coverage.<sup>184</sup> Hardest hit were places like New York, which is now deemed one of the "medical liability crisis states" by the American Medical Association.<sup>185</sup> In New York, premiums rose 51 percent in 2004 on top of a 23 percent increase in 2003.<sup>186</sup> In crisis states, hospitals pay an average of \$11,435 in malpractice-insurance costs per staffed bed, compared with \$4,228 in states that have instituted medical-liability reforms.<sup>187</sup>

Hospitals' soaring costs and their inability to attract or retain willing physicians have caused many of them to shut down high-risk services (see, e.g., the idle West Virginia heart-surgery operating room, below) or shelve plans for new ones. In Philadelphia and its suburbs, eight maternity units have closed their doors in the past three years.<sup>188</sup> One of them, at Darby Mercy Fitzgerald Hospital, closed in June 2003 after the 17-bed unit had lost \$2 million in each of the previous two years.<sup>189</sup> In 2003, Florida Hospital in Orlando abandoned plans to build a \$55 million, 60-bed full-service satellite facility 20 miles from its main campus in Orlando because it couldn't find the doctors to staff it.<sup>190</sup> At Winter Park Memorial Hospital near Orlando, the number of surgeons willing to do emergency appendectomies and gall-bladder removals

dropped from 14 in 2000 to zero in 2003, forcing the hospital to transfer to other facilities patients who required immediate treatment.<sup>191</sup>

Nursing homes, too, are staggering under medical liability costs, as lawsuits against them have become one of the fastest-growing markets for the plaintiffs' bar. Nationally, long-term-care facilities saw malpractice costs per bed increase 700 percent between 1992 and 2003. If such trends continue, it will become increasingly difficult to care for our aging population.

As if targeting care for the elderly were not enough, tobacco mastermind Dickie Scruggs has put the poor in his crosshairs in a series of class-action suits that he has led against nonprofit hospitals.<sup>193</sup> Notwithstanding that nonprofit hospitals delivered \$23 billion in free care in 2003 alone, Scruggs alleges that they have abused their tax-exempt status by overcharging the poor while discounting the cost of care to other patients.<sup>194</sup>

Thus far, federal judges hearing these cases have given

them the treatment that they justly deserved, throwing out suits in Alabama, Michigan, and New York. 195 New York judge Loretta Preska went so far as to rebuke Scruggs for his "orchestrated assault on scores of nonprofit hospitals, necessitating the expenditure of those hospitals' scarce resources to beat back meritless legal claims," which she characterized as "part of the litigation explosion that has been so well documented in the media." 196 Nevertheless, some hospitals have been sufficiently intimidated that they have capitulated; one six-hospital system in Mississippi and Alabama, North Mississippi Health Services, has already agreed to refund money to poor, uninsured patients. 197

Finally, even as new reforms capping noneconomic damages have put a damper on some suits, they've also generated creative new causes of action against hospitals. In Ohio, lawyers now sue hospitals for corporate negligence—claiming, for example, that a doctor should not have been permitted to perform a certain surgery. Similarly, in Texas, lawyers have alleged that patients are being harmed because in its drive to make money, a hospital neglected safety. By casting run-of-the-mill malpractice claims as claims against corporate malfeasance—which lie outside the statutory limits that several states have placed on malpractice damages—the litigation industry is performing an end run around those states' democratically instituted tort reforms. When it comes to protecting its bottom line, Trial Lawyers, Inc. can be downright inhospitable.



### THE TRIAL BAR'S HMO RACKET

Trial Lawyers, Inc.'s smooth talkers paint HMOs as gangsters, and cash in on subscriber dissatisfaction.

ssential to Trial Lawyers, Inc.'s business model is its constant search for new products—and new villains. Lately cast in the role of the heavy are managed-care providers such as health maintenance organizations, insurers that work to regulate the dispensing of health care by channeling subscribers into their approved networks of specialists and influencing the selection of treatment options. Once seen as a fulcrum for health-care reform, HMOs have become—along with drug companies—an industry that Americans love to hate, thanks in no small part to the litigation industry's propaganda machine. Homing in on the public's disenchantment with HMOs, lawyers have managed to all but decimate the cost-control tools that are at the heart of the benefits that managed care confers on the health-care system.

#### Treating Broken Legs with Brain Surgery

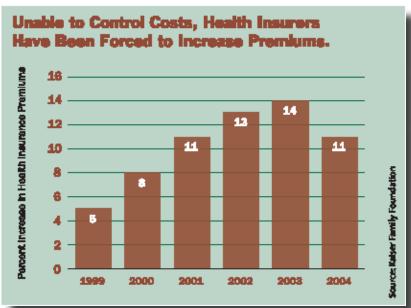
In 1993, Memorial Sloan-Kettering Cancer Center in New York City sued Empire Blue Cross Blue Shield for \$12 million, including \$10 million in punitive damages, for refusing to pay for bone-marrow transplants for breast-cancer patients, despite the fact that the treatment was unproven.<sup>200</sup> Later that year, a California jury awarded \$89.3 million, including \$12 million for emotional distress, to the family of a deceased woman whose HMO declined to pay for a similar treatment.<sup>201</sup> Thus rebuked, insurers started routinely doling out \$100,000 per treatment for bone-marrow therapy for breast-cancer patients—an estimated 30,000 women received the treatment during the 1990s.<sup>202</sup> Insurers finally stopped providing the treatment in 1999—after wasting \$3 billion—when four separate studies proved the treatment to be a failure, and the lone South African study that suggested effectiveness was exposed as having been based on falsified data.<sup>203</sup>

The suits against HMOs for refusing to cover speculative bone-marrow treatments were just the beginning of Trial Lawyers, Inc.'s all-out assault on medical cost-control measures. In the late 1990s, the litigation industry began to leverage its powerful government-relations divisions in states such as Texas and California to enact new "patients' rights" laws.<sup>204</sup> These statutes typically created direct causes of action against HMOs for "negligent misconduct"—a catchall phrase that made managed-care providers not only liable for treatment and non-treatment decisions but also for any medical malpractice of doctors covered under the plan.<sup>205</sup> Thus emboldened, trial lawyers increasingly turned subscribers' gripes into lucrative lawsuits.

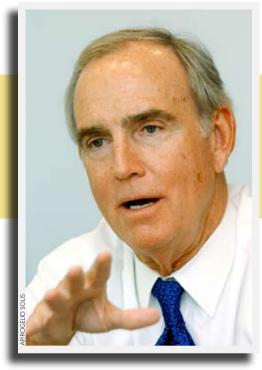
Fortunately, the United States Supreme Court last year shut down this particular trial-lawyer profit stream when it ruled that the Employee Retirement Income Security Act preempted such state laws.<sup>206</sup> The Court unanimously determined that Congress had set up clear national rules that funneled aggrieved patients into federal courts, where they could recover only the cost of treatments denied—not punitive and other damage awards.<sup>207</sup>

#### Who's the Racketeer Here?

Trial Lawyers, Inc.'s other big assault on the HMO industry used the riskier but potentially more lucrative tactics the plaintiffs' bar honed to a science in its wars against Big Tobacco. Beginning in 1999, plaintiffs' lawyers have mounted some three dozen class actions against HMOs under the federal anti-racketeering RICO statute that allows for treble damages—all the time insisting that their real motive is to change the managed-care industry's alleged moneygrubbing ways.<sup>208</sup>







## The cost of family coverage has soared a whopping 59 percent since 2000, making it increasingly unaffordable for employers.

The biggest of these suits was led by Dickie Scruggs (pictured left), the Mississippi lawyer who masterminded the state lawsuits against tobacco companies, and David Boies, the litigator of *Bush v. Gore* fame.<sup>209</sup> Their massive class action, consolidated as *In re Managed Care* in U.S. District Court in Miami, alleged that ten HMOs committed fraud by, among other things, cheating doctors out of their rightful fees and delivering inferior health care because of their undue attention to the bottom line.<sup>210</sup> The potential damage to the industry—and to the public, which will ultimately pay the price in higher premiums—is mind-numbing. Brought on behalf of 600,000 doctors and 145 million subscribers, the suits seek disgorgement of profits, recovery of part of subscribers' premiums, and the treble damages allowed by RICO.<sup>211</sup>

In 2002, the court threw out the subscriber claims of substandard care as too speculative, dealing Scruggs and Boies a painful rebuke.<sup>212</sup> But the court allowed some of the doctors' claims to go forward, under the leadership of attorneys including the Trial Lawyers, Inc. securities litigation powerhouse Milberg Weiss.<sup>213</sup> Wary of the resentful juries they would likely face if the cases went to trial, some insurers have settled, including Aetna and Cigna—who in 2003 forked over \$470 million and \$540 million, respectively—handing Trial Lawyers, Inc. a major victory—and over \$100 million in legal fees.<sup>214</sup>

Those settlements are sure to spawn more lawsuits, especially against smaller, regional HMOs and against other types of managed-care organizations, such as prescription-benefit managers. Dentists have already piled on, having filed a class-action suit in 2001 in Miami federal district court alleging RICO violations against numerous HMOs.<sup>215</sup> Aetna, for one, settled with the 147,000 dentists last July, agreeing to speed up claims payments and reduce administrative requirements, among other things, as well as ponying up \$5 million for the dentists, the American Dental Association Foundation—and their lawyers.<sup>216</sup>

#### The Costs of HMO Regulation by Litigation

The real cost of litigation against HMOs is borne by the average consumer. Managed-care organizations are nothing more than private insurance providers. Their treatment decisions, while often controversial, are the only mechanism of imposing cost discipline on health-care provision when consumers and their doctors do not directly bear the cost of procedures.

In the face of the litigation industry's charges of HMO profiteering, managed-care companies increasingly relaxed the guidelines that had kept a lid on costs. The court-approved settlement with Aetna specifically "requires changes and commitments in Aetna's business practices," policy modifications estimated to cost at least \$300 million.<sup>217</sup>

The result? For the past four years, the cost of health insurance has risen annually between 10.9 percent and 13.9 percent, five times faster than inflation and wage growth.<sup>218</sup> The cost of family coverage has soared a whopping 59 percent since 2000, making it increasingly unaffordable for employers.<sup>219</sup> Indeed, between 2001 and 2004, the percentage of workers who get health-care insurance through their employers dropped from 65 percent to 61 percent, according to the Kaiser Foundation Employer Health Benefits 2004 Summary.<sup>220</sup> Much of the drop took place in the small firms that employ the majority of American workers and where medical coverage fell from 68 percent to 63 percent.<sup>221</sup>

Though review of HMO treatment decisions might be at times appropriate, such oversight should not be in the hands of lay juries liable to be swayed by the emotional pleas of smooth-talking, self-interested trial lawyers. Should the litigation industry's assault on managed-care providers continue to succeed, the tragic cost will be less affordable health care for most Americans.



### **READY MONEY**

Trial Lawyers, Inc. finds politics a lucrative investment.

ort reform is a bitter pill for Trial Lawyers, Inc. to swallow, and the litigation industry gives lavishly to buy the support of legislatures and judges. At the national level, Trial Lawyers, Inc. wins over politicians with concentrated political-action-committee giving and bundled individual contributions. In the last political cycle, lawyers and law firms again led all industries in federal political giving, spending a staggering \$182 million on federal campaigns alone—outspending the corporate health-care sector by more than 50 percent (see graph, p. 19). <sup>222</sup> Although no comprehensive numbers are available for state-by-state trial-lawyer giving, anecdotal evidence from some of the nation's largest states suggests that the litigation industry's political influence at the state level exceeds, if anything, its influence at the federal level. <sup>223</sup>

#### Federal Giving: Trial Lawyers, Inc. Stands Apart

PAC donations from the Association of Trial Lawyers of America (ATLA)—Trial Lawyers, Inc.'s government-relations "home office"—are perennially among the nation's highest to the Democratic Party.<sup>224</sup> Democrats receive 93 percent of ATLA's contributions, which helps explain why every Democratic senator opposed the president's medical-malpractice reform bill in the last Congress.<sup>225</sup>

PAC gifts, however, only scratch the surface of litigation-industry giving, which Trial Lawyers, Inc.'s leaders and their firms bundle and distribute directly to candidates. Senator John Edwards's presidential campaign was almost wholly funded by the lawsuit industry, <sup>226</sup> and when he joined John Kerry's ticket, much of that fund-raising apparatus followed: the Texas law firm of Fred Baron, who chaired the Kerry-Edwards campaign's fund-raising efforts, has made a princely fortune in Fen-Phen litigation. <sup>227</sup> Other major 2004 contributors included Waters & Kraus, a firm whose suits have targeted Vioxx, vaccines containing thimerosal, and the cholesterol-lowering drug Crestor; <sup>228</sup> and SimmonsCooper, a firm in Madison County, Illinois (the nation's worst jurisdiction, according to the American Tort Reform Association), <sup>229</sup> which has a major practice suing the manufacturers of painkiller OxyContin and hormone-replacement therapy Prempro. <sup>230</sup>

While 74 percent of lawsuit-industry contributions go to Democrats<sup>231</sup>—including almost all those given by the large donors mentioned above<sup>232</sup>—Trial Lawyers, Inc.'s health-care division funds key Republicans, as well. The Senate judiciary committee chairman, Republican Arlen Specter, has been called "the favorite senator of the trial lawyers."<sup>233</sup> Small wonder: Specter's son Shanin (pictured with his parents below)—one of Pennsylvania's most successful medical-malpractice lawyers—is also one of Trial Lawyers, Inc.'s top fund-raisers.<sup>234</sup> Florida's newest senator, Mel Martinez, is also a former plaintiffs' lawyer, as are his fellow Republican senators Lindsey Graham of South Carolina and Mike Crapo of Idaho.<sup>235</sup> And Trial Lawyers, Inc. is keen to recruit more GOP candidates, particularly in the populist, socially conservative South.<sup>236</sup>

#### A Multipronged State-by-State Attack

Tort law is largely in the jurisdiction of the states, and the trial bar has diligently cultivated its influence over state legislatures. West Virginia's legislature is so beholden to the trial bar that the American Tort Reform Association calls its entire legal system a "judicial hellhole." In larger states, the litigation industry targets political giving to maximize influence. Trial lawyers gave \$10 million to legislative and statewide-office candidates in California's last two political cycles, including over \$1 million for state attorney general Bill Lockyer's last two campaigns. <sup>238</sup>

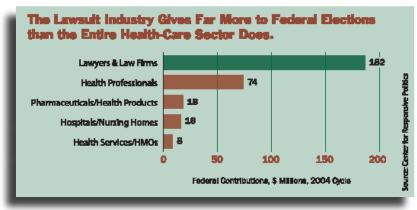
When Trial Lawyers, Inc. loses in the legislature, it falls back on the courts, using its most seasoned strategy—litigation—to block reform. For years, the lawsuit industry has packed the courts with friendly judges who not only liberally interpret rules to the trial bar's advantage but also unabashedly engage in judicial activism to strike down tort-reform measures as unconstitutional, often on tendentious legal grounds. Just



this summer, the Wisconsin Supreme Court struck down the state's statutory \$350,000 cap on noneconomic damages in medical-malpractice actions.<sup>239</sup> Why? In an opinion authored by chief justice Sarah Abrahamson—who receives almost half her campaign funding from the trial bar<sup>240</sup>—the court found the statute to be "unreasonable and

While 74 percent of lawsuit-industry contributions go to Democrats, Trial Lawyers, Inc.'s health-care division funds key Republicans as well.





arbitrary because it is not rationally related to . . . lowering medical malpractice insurance premiums."<sup>241</sup> The court disregarded the General Accounting Office's explicit finding that "medical malpractice suits are one of the leading costs for insurance carriers."<sup>242</sup>

Frustrated by Trial Lawyers, Inc.'s influence over both the legislatures and the courts, reformers in states with referendum and initiative powers have taken to the ballot box to attempt to reduce lawsuit abuse. These efforts sometimes succeed—e.g., last year in California, where citizens reformed the state's notorious "shakedown statute," despite the \$4 million

Trial Lawyers, Inc. spent trying to drum up opposition.<sup>243</sup> Also last year, Nevada citizens voted in limits on pain-and-suffering awards and contingency fees in malpractice cases.<sup>244</sup>

While voter-referendum drives have met with success, the litigation industry often counters with initiatives of its own. Last year, for example, Florida's citizens passed an initiative limiting excessive contingency fees in medical-malpractice suits.<sup>246</sup> Trial lawyers responded with two successful initiatives, including a "three-strikes" rule that strips the license of doctors who lose three malpractice suits.<sup>246</sup> A three-strikes provision sounds sensible—until one considers that doctors already settle thousands of groundless suits and that legal outcomes in medical-malpractice cases bear little or no relationship to actual doctor error, so that doctors who wish to stay in practice face a powerful incentive to settle even the weakest claims, for sizable amounts. While it's unclear whether the trial bar will generate enough new settlements to recoup its lost contingency fees, experts like law professor Lester Brickman argue that, with this counter-initiative, the lawyers have "trumped the doctors." As the Florida story shows, Trial Lawyers, Inc.'s sophisticated government-relations operations make it difficult for reformers to keep the upper hand for long.

#### **PUBLIC PITCHMEN**

To block reform, Trial Lawyers, Inc. goes beyond its direct political contributions to influence public, legal, and academic opinion with its well-oiled public-relations machine. Trial Lawyers, Inc. targets the media with allied "consumer groups" bearing innocuous names like Consumers Union, Public Citizen, the Center for Justice and Democracy (CJD), and CJD's subsidiary, Americans for Insurance Reform. But these "public interest" groups have deep connections to the litigation industry. Consumers Union receives between 9 and 20 percent of its budget from unclaimed class-action funds. <sup>248</sup> Public Citizen Foundation's board looks like a Trial Lawyers, Inc. leadership meeting, including Lisa Blue of plaintiffs' firm Baron & Budd and Joseph Cotchett, who's also on the Association of Trial Lawyers of America board; <sup>249</sup> Public Citizen boasts its own litigation division, <sup>250</sup> and group founder Ralph Nader has come under fire from other consumer advocates for his deep financial ties to the trial bar. <sup>251</sup> While the CJD closely guards its donor list, its sole stated mission is to "educate the public about the importance of the civil justice system and the dangers of so-called 'tort reforms,' <sup>252</sup> and its board is populated with the trial bar's most zealous advocates in the academy, as well as media hounds Michael Moore and Erin Brockovich. <sup>253</sup>

In taking on big pharmaceutical companies, the lawsuit industry is helped immeasurably by Public Citizen's scare tactics. They led the fight against breast implants and Bendectin, both of which have been shown repeatedly to pose little health risk. Sidney Wolfe, <sup>254</sup> the director of Public Citizen's Health Research Group, calls prescription drugs a "massive public health problem" costing 100,000 lives per year <sup>255</sup>—without mentioning the millions more lives saved and improved by modern drug technology. Public Citizen produces an annual report, "Worst Pills, Best Pills," which paints scores of prescription and over-the-counter medications as too dangerous for public use: their "do not use" list now numbers 185 and includes such medicine-chest standbys as the cough syrup Robitussin, the decongestant Sudafed, and the antacid Mylanta. <sup>256</sup> While urging consumers to avoid these common medicines "under any circumstances" may seem bizarrely extreme, consider that Public Citizen's "health letter" last year extravagantly suggested that "[w]eapons of mass destruction are hard to find in Iraq [but] in modern medicine they are abundant." <sup>257</sup>

Beyond attacking pharmaceuticals, Public Citizen and its allies issue disingenuous reports designed to obscure the very real danger posed by medical-malpractice litigation. Since April, Public Citizen, CJD, and Americans for Insurance Reform have each issued separate "studies" that blame the med-mal liability crisis on insurance companies.<sup>258</sup> Long-term statistical analysis of the groups' own numbers, however, shows that medical-malpractice payouts have risen far faster than insurance premiums (see graph, p. 14).<sup>259</sup> While these "public interest" groups resort to statistical misrepresentation to make their case, their reports are still uncritically trumpeted by mainstream media outfits like the *New York Times*<sup>260</sup>—lending unearned credibility to Trial Lawyers, Inc.'s public-relations flacks.



### PRESCRIPTIONS FOR CHANGE

Reformers look for healthy solutions to rein in Trial Lawyers, Inc.

eforming the legal system to facilitate better health care is a delicate—but not impossible—operation. The aggressive public- and government-relations arms of Trial Lawyers, Inc. work tirelessly to oppose change; America's federalist system makes reform a state as well as a national concern; and the highly complex issues involved in civil justice reform are not easily understood by elected representatives and policymakers—even those not beholden to the trial bar's campaign financiers. Still, after the high costs of medical-malpractice-lawsuit abuse galvanized doctors, who raised tort reform's visibility through well-publicized demonstrations and strikes, <sup>261</sup> the public has begun to understand that an out-of-control legal system has serious real-world health effects. Aggressive grass-roots efforts have the litigation industry on the defensive, but reformers need to capitalize on this momentum by prescribing comprehensive solutions to effectively treat a health-care system ravaged by Trial Lawyers, Inc.



#### **States Push for Change**

Tort law rests primarily in the states, and the states have been at the forefront of reform. State capitols around the country now have medical liability reform on the agenda: in 2005, legislators in 48 states introduced more than 400 bills on the issue. <sup>262</sup> More than 60 of these bills are now law, including measures to cap noneconomic damages, establish standards for expert witnesses, and set statutes of limitation on filing malpractice suits. <sup>263</sup> In all, 27 states now limit noneconomic damages in medical-liability cases. <sup>264</sup>

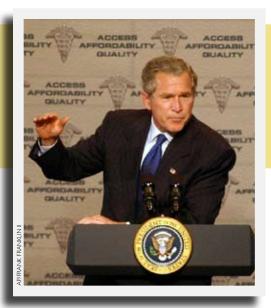
While states' laws vary in their effectiveness, in those states where damage caps and other broad reforms have passed, malpractice premiums have generally come down and doctors' shingles have stayed up. Since Texas legislators imposed a \$250,000 limit on noneconomic damages in 2003, malpractice suits have dropped by half, and the five largest insurers have announced rate cuts that will save doctors and hospitals \$50 million a year. An Agency for Healthcare Research and Quality study found that rural counties in states with such caps saw a 3.2 percent rise in doctors per capita. Over the long run, medical-malpractice reforms have been highly successful: since California passed its \$250,000 noneconomic damages cap in 1975, its medical-malpractice premiums have risen "only" 245 percent, versus 750 percent nationwide.

#### Federal Reform: What's on the Table

Success at the state level, however, cannot by itself fix the health-care liability problem. Trial Lawyers, Inc. shops its cases to the most lenient forums, so suits against drug and medical-device manufacturers—whose products are sold nationwide—often wind up in "magic jurisdictions" that function as cash registers for the plaintiffs' bar (see p. 9).<sup>268</sup> Critics of federal tort reform often point out, rightly, that tort law is a historical province of the states. But products-liability law has expanded dramatically in the last 50 years,<sup>269</sup> and the litigation industry's forum-shopping enables plaintiff-friendly states to impose costs on other states, even when those states have conflicting regulations or statutes.<sup>270</sup> Thus, federal products-liability reform fits easily within the ambit of Congress's power to regulate interstate commerce.<sup>271</sup> The case for federal reform of medical-malpractice liability is less clear-cut; but considering that Medicare and Medicaid constitute close to half of medical spending, taxpayers nationwide bear the costs of outlier states' plaintiff-friendly tort systems, so the case for federal remedy is compelling.<sup>272</sup>

Understanding the national implications of the issue, President Bush has led the fight for medical-liability reform at the federal level and has proposed legislation to limit liability on medical malpractice as well as on pharmaceuticals and medical devices.<sup>273</sup> The bill—the Help Efficient, Accessible, Low-cost, Timely Healthcare (HEALTH) Act of 2005—would place a \$250,000 cap on noneconomic-damage awards, limit attorneys' fees, enact a three-year statute of limitations for malpractice cases, and mandate standards for expert witnesses.<sup>274</sup> Also, the federal legisla-





# The litigation industry's assault on American health care is a threat both to our wealth and our health, and effective reform requires bold action.

tion borrows from Michigan's salutary law—now under siege by Trial Lawyers, Inc.—that prohibits certain suits against companies that have complied with their regulators:<sup>275</sup> the HEALTH Act would prohibit punitive damages against a manufacturer whose product has been approved by the Food and Drug Administration.

The president's proposed remedy, however, will be a hard prescription to fill. Although the House passed the president's bill in July—as it has seven times before—the legislation remains stalled in the Senate.<sup>276</sup> Trial Lawyers, Inc. is spending millions to keep it there and has hired additional lobbyists to turn up the heat on lawmakers who might be considering voting for it. Democrats are lined up against the bill, ready to mount a filibuster if neces-

sary, and won't let the bill go anywhere without changes, such as increasing the damages cap.<sup>277</sup> Even then, its passage is not assured unless the president can convert some key opponents of the legislation, Republicans as well as Democrats.<sup>278</sup>

#### What's Missing: A Comprehensive Plan for Reform

In calling for the elimination of punitive-damage awards for FDA-approved drug litigation, the HEALTH Act administers a much-needed antidote of reason for Trial Lawyers, Inc.'s feverish public-relations campaign against the pharmaceutical industry, but the legislation really does not go far enough. As shown in *Ernst v. Merck*—where the jury gave a \$24 million compensatory award for mental anguish<sup>279</sup>—it is far too easy for juries to use noneconomic damages like "pain and suffering" to punish companies even where punitive damages are limited by law. An effective federal reform must limit all noneconomic damages—not just punitive awards—that juries could extract from drug companies that have complied with the FDA.

Moreover, a strong case can be made that Congress should preempt state drug suits altogether. <sup>280</sup> Whether assessing the causal link between Vioxx and Robert Ernst's death, or the general safety of breast implants and Norplant, lay juries have demonstrated enormous difficulty in assessing complex scientific claims. When juries make unpredictable, often wrong, decisions in the thousands of state drug lawsuits led by Trial Lawyers, Inc., they interfere with federal regulatory schemes designed to foster innovation, and they endanger medical progress.

Preempting state drug suits need be neither unsafe nor unfair. As demonstrated throughout this report, the haphazard system of drug litigation tends not to efficiently deter bad behavior, but certainly deters research and innovation. By eliminating a system in which tort suits are shopped to judges beholden to Trial Lawyers, Inc. and tried before juries unable to make accurate scientific judgments, federal preemption would lower the tax on drug research and prevent the litigation industry from interfering with the FDA's role of protecting public safety. Furthermore, preempting state suits against drug makers who comply with the FDA does not mean that individuals injured by drugs or medical devices must go uncompensated: the existing federal no-fault Vaccine Injury Compensation Program offers a template for fairly and efficiently compensating those harmed by drug side effects.<sup>281</sup>

To improve the handling of medical-malpractice liability claims, states would be well advised to experiment with comprehensive solutions of their own. One model would establish special health courts in which judges with experience in adjudicating medical issues would vet expert witnesses and try cases without juries. <sup>282</sup> Juryless courts already exist in family law and for tax and bankruptcy cases, and focus on equitable treatment of the parties involved rather than meting out blame and punishment to wrongdoers. By eliminating junk science, sympathetic juries, and grandstanding lawyers, such courts could dramatically reduce costs while expediting the process of compensating injured patients. They would establish precedents to guide future adjudication and discourage the groundless, scattershot suits that fill court dockets today.

The litigation industry's assault on America's health-care system is a threat to both our wealth and our health, and effective reform requires bold action. The reforms outlined above would improve our legal system to better deter accidents while encouraging innovation, allow consistent standards that would award uniform compensation to similar claimants, and lower the steep tax that Trial Lawyers, Inc. levies on the U.S. health-care system. But the plaintiffs' bar will fight even marginal reforms. No magic pill will eliminate the tort plague, but effective curatives exist if the American people can muster the will to administer them.



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#### **Endnotes**

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#### **Endnotes**

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- 228. See the Waters & Kraus firm website, http://www.asbestos-lawyer.com/CM/Custom/TOC PracticeAreaDescriptions.asp, which lists thimerosal-containing vaccines, Vioxx, and Crestor as practice areas.
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- 230. The SimmonsCooper website, http://www.simmonscooper.com/CM/Custom/TOCFirmOver-view.asp, lists OxyContin and Prempro as major practice areas.
- $231.\ Figures\ are\ for\ the\ 2004\ cycle; \textit{see}\ http://www.opensecrets.org/industries/index.asp.$
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- 268. See Scruggs, supra note 90.
- 269. See generally Huber, supra note 73.
- 270. See, e.g., John H. Beisner et al., One Small Step for a County Court . . . One Giant Calamity for the National Legal System, 7 CIV. JUST. REP. (Manhattan Inst. Center for Legal Pol'y, Apr. 2003), available at http://www.manhattan-institute.org/pdf/cjr\_07.pdf.
- 271. Such activity should fall under "the particular restraints imposed on the authority of the States, and certain powers of the judicial department," which James Madison noted were an essential constitutional function to "provide for the harmony and proper intercourse among the States."
  Federalist 42.
- 272. A federal scheme for handling all medical-malpractice claims is less feasible, and perhaps less desirable, than one for drugs. Doctors are regulated by the states, not the federal government. Furthermore, cross-state forum shopping is much less common for medical malpractice than for drug litigation; typically, doctors are sued in the plaintiff's home state or where the alleged injury occurred. So, if a state has bad medical-malpractice laws, it will lose doctors to its neighbors, and thus its citizens bear much of the cost of their own inadequate legislation. Still, the fraction of health spending assumed by the federal government—of \$1.7 trillion in U.S. health expenditures in 2003, over \$500 billion came from the federal government, see National Health Expenditures, at http://www.cms.hhs.gov/statistics/nhe/historical/t3.asp—certainly gives the federal government a constitutional nexus for overarching reform. Cf. South Dakota v. Dole, 483 US 203 (1987).
- 273. See Press Release, Office of the Press Secretary, President Discusses Lawsuit Abuse at White House Economy Conference (Dec. 15, 2004), available at http://www.whitehouse.gov/news/ releases/2004/12/20041215-11.html.
- 274. See H.R. 534, 109th Cong. (2005).
- 275. Michigan House Bill 4981, introduced June 21, 2005, proposes to amend section 4 of the Michigan Consumer Protection Act, MICH. COMP. Laws § 445.901 et seq (2004), which provides statutory defenses to product liability claims, including adherence to government standards, FDA standards, and sellers' defenses.
- 276. See Sandra Lee Breisch, BOC Measures Professional Liability Concerns, AM. ACAD. OF ORTHOPAEDIC SURGEONS BUll., June 2002, available at http://www.aaos.org/wordhtml/bulletin/jun02/fline1.htm (citing six prior passages, not including the subsequent 108th Congress).
- 277. For instance, Senator Feinstein, one of the Senate Democrats most amenable to tort reform, supports a \$500,000 noneconomic-damages cap. See http://www.feinstein.senate.gov/03Releases/ r-medmal.htm.
- 278. See Drinkard, supra note 225 (noting majority opposition to the 2003 HEALTH Act, including Republican Senators Lindsey Graham and Richard Shelby).
- 279. See Frank, supra note 94.
- 280. See Epstein, supra note 95.
- 281. See Burke, supra note 101, at 160-63.
- 282. See, e.g., Betsy McCaughey, Medical Courts, WALL ST. J., Aug. 25, 2005, at A8; Editorial, "Health Courts" Offer Cure, USA Today, July 4, 2005, available at http://www.usatoday.com/news/opinion/editorials/2005-07-04-our-view\_x.htm; Philip K. Howard, A Case for Medical Justice, Philadelphia Inquirer, May 16, 2004, available at http://cgood.org/healthcare-reading-cgpubs-opeds-26.html.



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